Eurozone deepening: some issues and dossiers

Franco Bruni
(Bocconi University, ISPI and ESFRC)

February 2018

Selecting important dossiers

- European Banking Union (publicize! More important than fiscal union): deposit insurance
 - NPLs
 - Sovereign-bank interdependence ("doom loop")

ESM-EMF

- Governance (no longer intergovernmental?)
- Tasks (includes sovereign risk sharing, generation of risk free assets, fiscal surveillance, backing of Resolution and Deposit Insurance funds?)
- Role of market discipline and orderly resolution for both sovereigns (automatic procedure?) and banks (bail-in, bail-out)

NPLs

- No sustainable solution without deep restructuring of the banking system
- We can manage stocks and flows but they will come back without intervening on <u>business</u> <u>models and governance</u>. We can deal with the balance sheet but the final solution is in the **income account**. Also: subtract the excess of the resources employed in an obsolete sector like banking
- EU can help but national defensive attitudes (by bankers, politicians and authorities) must stop

Sovereign-bank interdependence and the "doom loop"

- The EU Parliament and Nicolas Véron proposal (gradually eliminate the concentration risks with no change of Basel ratios)
 - with positive side effects on capital markets union (& market based risk sharing) and the transmission of monetary policy
- Is the doom-loop issue overstressed? As a sovereign default always involves banks. No:
 - From sovereigns to banks: the case of spread-type <u>speculative</u> <u>shocks</u>
 - From banks to sovereigns: liquidity interbank shocks, bail-outs and bail-ins, mark-to-market accounting of banks holdings of sovereigns
 - Implicit <u>support of public debt</u> (with or without moral suasion) and potential crowding out of credit to the private sector

ESM-EMF: governance

- The important point is the <u>independence of</u> <u>management</u> with stability objectives, accountable to the board of directors, with the possibility to <u>intervene sua sponte</u>, <u>even with no</u> <u>conditionality</u>
- Resuscitate part of the spirit of the OMTs
- Compatible also with substantial intergovernmental board of directors
- Smoothing markets function as an ex post pillar after ex ante surveillance (Commission for countries, EC for banks) and market discipline.
 And ... before default!

Defaults

- Stop the <u>hypocrisy</u> that banks and EU-sovereign defaults are "impossible" or inevitably disastrous
 - market spreads aren't always market failures
 - Greece, Cyprus have happened: with private (?) solutions
- Once defaults are admitted, <u>orderly publicly regulated</u> procedures are needed
- No automaticity as defaults and complex deals also needing tactics and discretion (as well as the implicit consensus of the defaulting government)
- The importance of <u>partial</u> ("small") sovereign defaults: where the defaulting government compares the cost of adjusting with that of defaulting